



# **US Industrial Policy CHIPS Act and IRA**

Analysis of Impacts and Election Risks

July 2024

# Executive Summary

## ***CHIPS Act will be moderately successful***

- CHIPS Act funding will lower the cost and increase production of semiconductors ranging from legacy to advanced chips in the US
- Announced investment projects are equivalent to 7-11 million wafers annually
- Labor force shortages, high construction costs, and persistent struggles to diversify supply chains will hinder US attempts to gain global market share

## ***IRA likely not sufficient to meet emissions targets***

- EV sales are increasing rapidly despite restrictions on consumer tax credits; are on track to meet market share goals by 2030
- Battery production investments are focused in a new “battery belt” stretching across the former industrial heartland; funding will peak in 2024 but production will take time to ramp up

## ***2024 election poses risks to existing industrial policy***

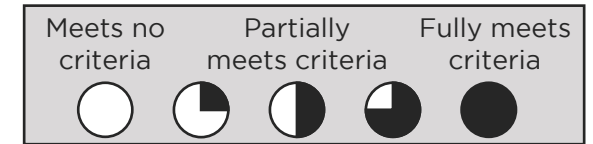
- CHIPS Act likely to remain in place due to bipartisan support and large chunks of funding already out the door
- IRA provisions likely to be directly targeted if Trump wins in November; repeal will result in delayed green energy transition, rollback of corporate tax credit programs and decreased consumer and business confidence

# **SECTION I** **CHIPS and Science Act of 2022**

# Outlook: CHIPS not a silver bullet, will be moderately successful

US will likely require further public spending to maintain effectiveness

## CHIPS POLICY ANALYSIS - ABILITY TO MEET CRITERIA BY 2030

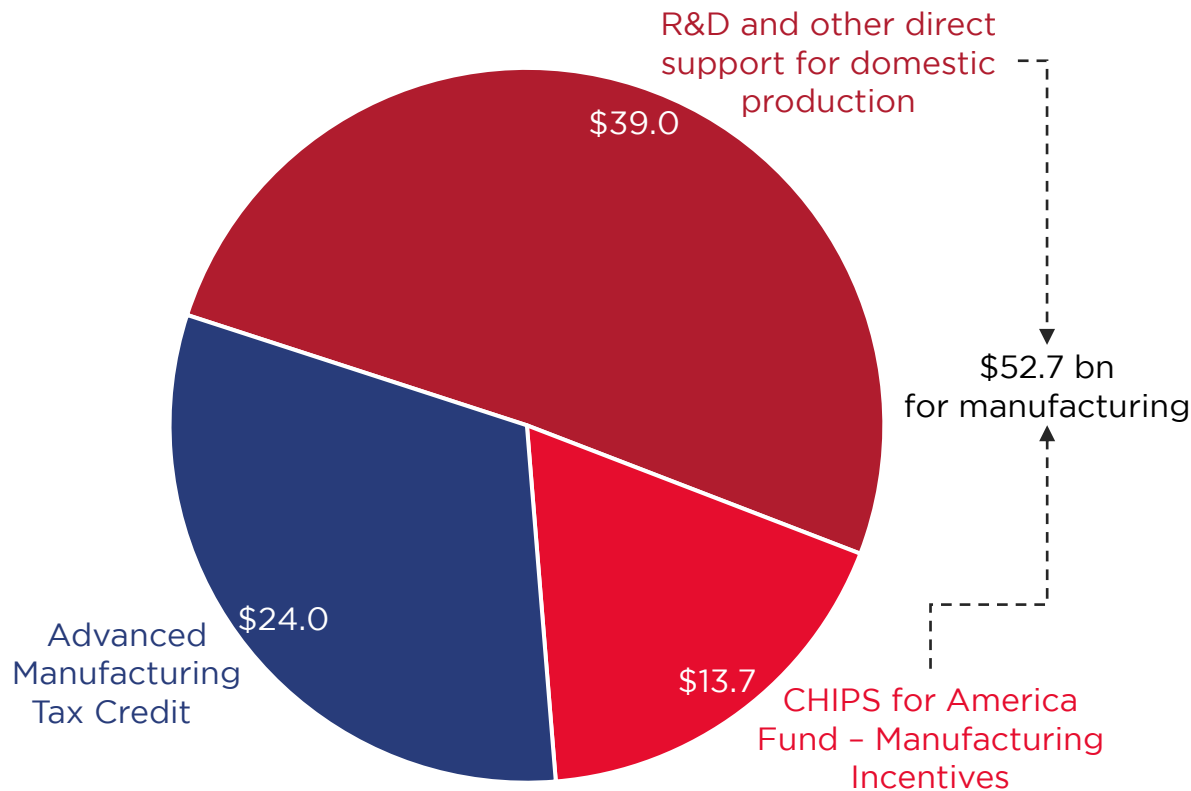


POLICY OBJECTIVE	SCORE	EVALUATION
Reduce risk of semiconductor supply chain shocks		<ul style="list-style-type: none"> <li>CHIPS will expand US chip production, but US will gain limited market share as other global players are making similar investments</li> <li>US production will contribute to an industry glut, reducing supply chain risks in the near-term</li> <li>Slower/limited investments across the entire value chain will force US chip manufacturers to ship to Asia for testing and packaging and then to China for assembly into some final products</li> </ul>
Improve US economic competitiveness		<ul style="list-style-type: none"> <li>New fabs bring significant new jobs, but ramp-up of labor force availability will take time despite strong local availability of training programs</li> <li>US faces a chronic shortage of STEM workers; CHIPS funding unlikely to fully resolve this long-standing challenge</li> <li>R&amp;D funding is most at-risk piece of the legislation - Congress has chronically under-funded STEM R&amp;D in recent budgets</li> </ul>
Protect semiconductors from international interference		<ul style="list-style-type: none"> <li>Expanded domestic production will result in a greater availability of trustworthy chips, but significant Chinese investment in key raw materials mean developing a fully risk-free supply chain is extremely difficult</li> <li>Allied nations (Netherlands, Japan) with companies that control key bottlenecks have so far been aligned with US restrictions intended to hinder Chinese tech development</li> </ul>

# CHIPS Act incentivizes new domestic production capacity

\$52.7 bn in grants plus tax credits for chip manufacturing

**\$77 BN IN MANUFACTURING SPENDING AND TAX CREDITS**  
\$ BN



## MAIN POLICY OBJECTIVES

- Reduce risk of semiconductor supply chain shocks
- Improve America's economic competitiveness
- Protect semiconductors from international interference

## SAMPLE OF KEY METRICS

- Increase in overall domestic chip production
- Grow domestic production for leading edge chips (e.g., for advanced computing and AI) from zero to 20% global market share by 2030
- Invest in workforce development according to NIST guidelines across construction, manufacturing, engineering, and R&D
- Nearshore critical components of the chip value chain, not limited to manufacturing

\*The CHIPS Act also authorizes \$200 billion in STEM, R&D, Workforce and Economic Development spending

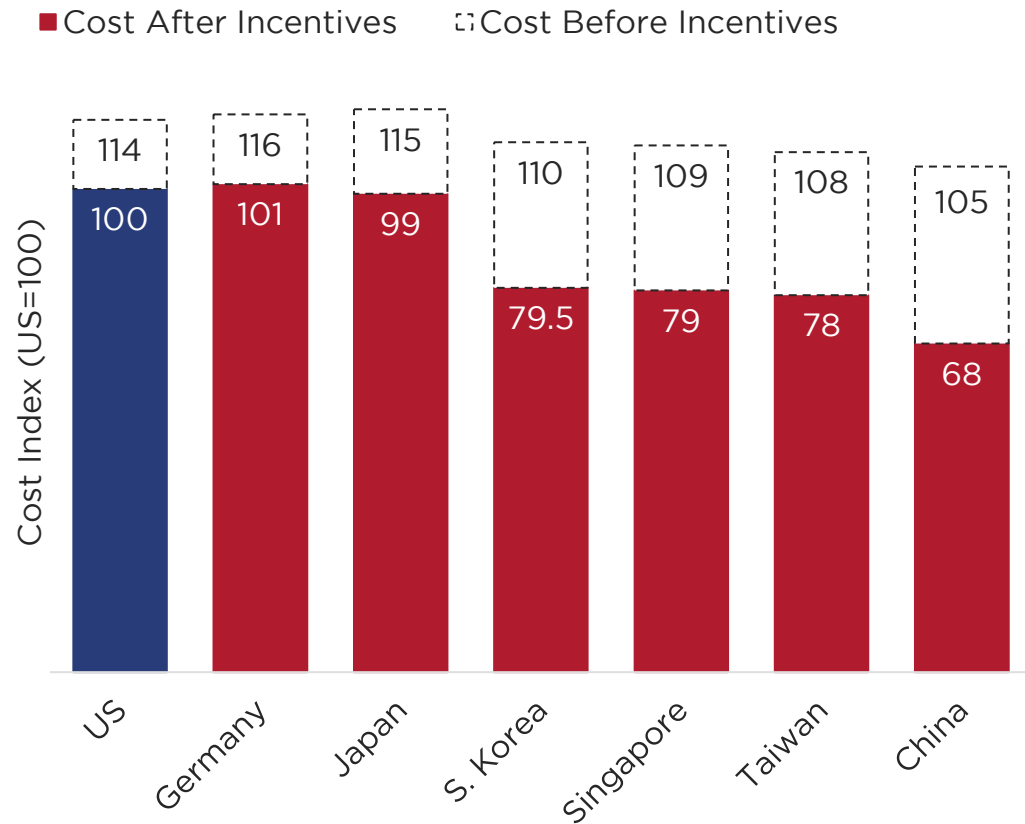
Source: CHIPS and Science Act of 2022, Onyx

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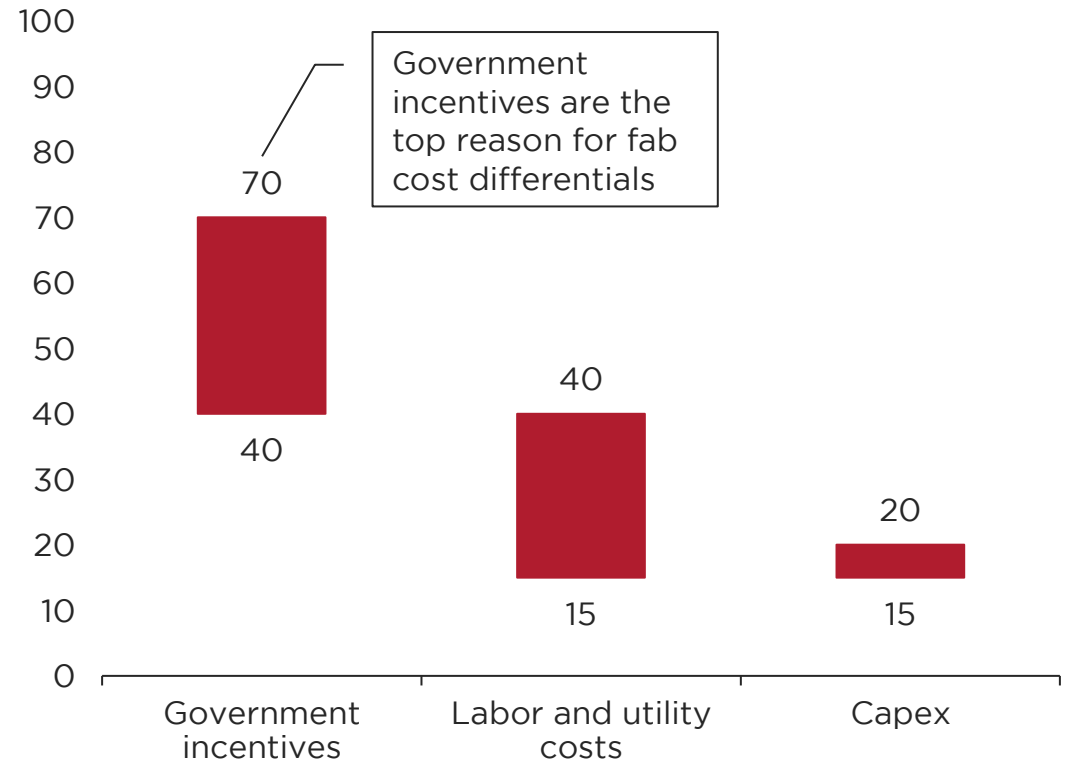
# Policy levels the playing field by lowering capital costs

US capex and opex are structurally higher than most markets, many of which already benefit from government incentives

## 2020 ESTIMATED FAB TOTAL COST COMPARISON BEFORE AND AFTER GOVERNMENT INCENTIVES



## PERCENTAGE RANGE\* OF TOTAL COST DIFFERENCE BETWEEN US AND OTHER COUNTRIES



Source: BCG, Onyx

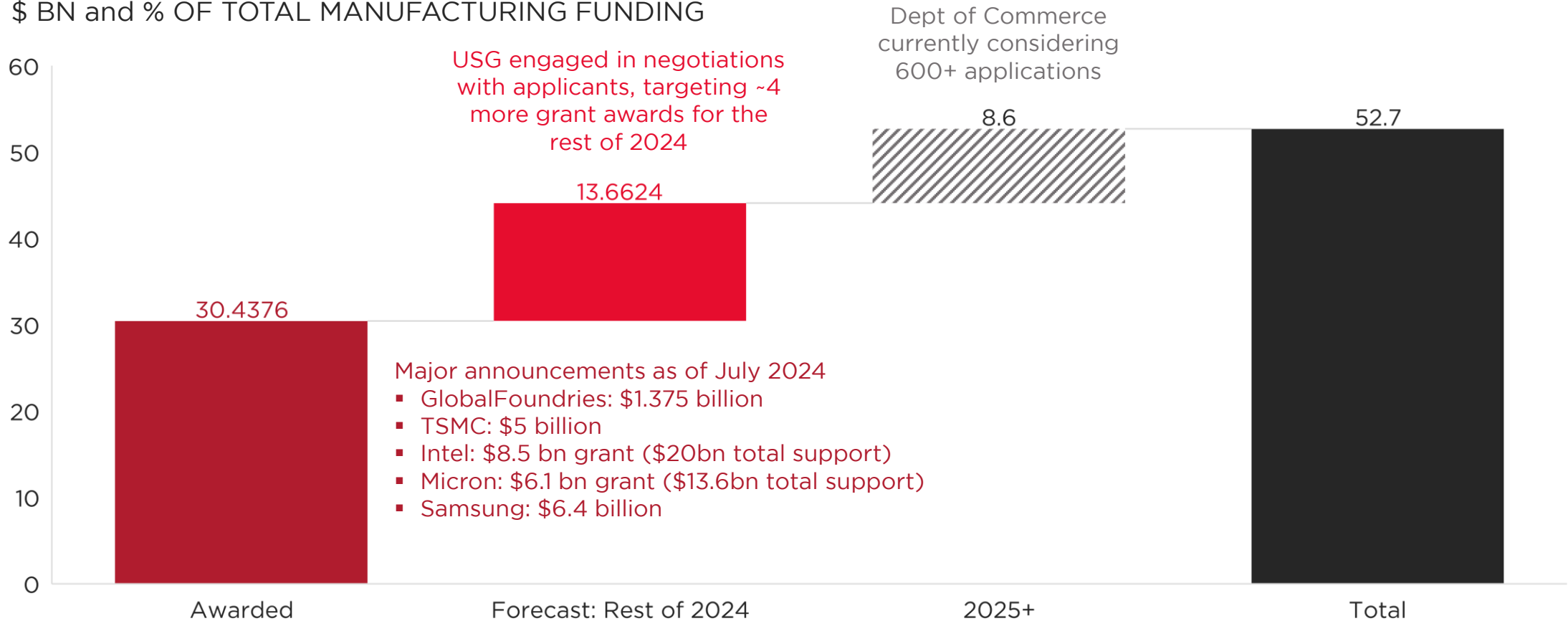
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# After a slow start, CHIPS awards are ramping up

Major funding announcements to industry key players, more to come

## CHIPS ACT AWARDS FOR MANUFACTURING TOT \$ BN and % OF TOTAL MANUFACTURING FUNDING



Source: Reuters, US Department of Commerce, Semiconductor Industry Association, Onyx

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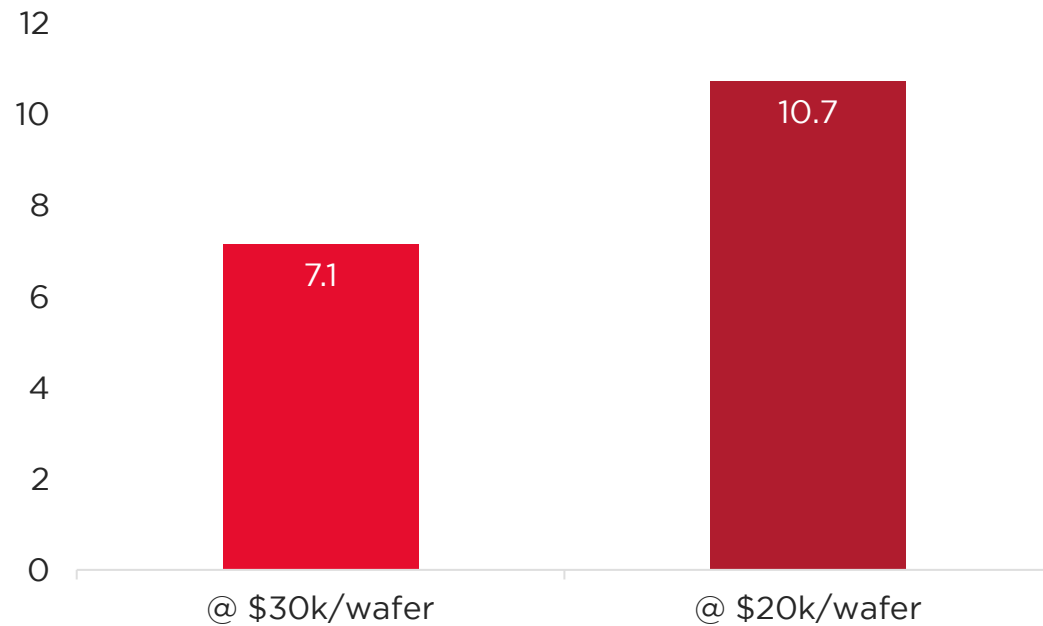


# Announced CHIPS investments equate to 7-11 million wafers/yr

Equivalent to gaining 5% to 7% of global market share by 2030

## NEW US WAFER CAPACITY BY 2030

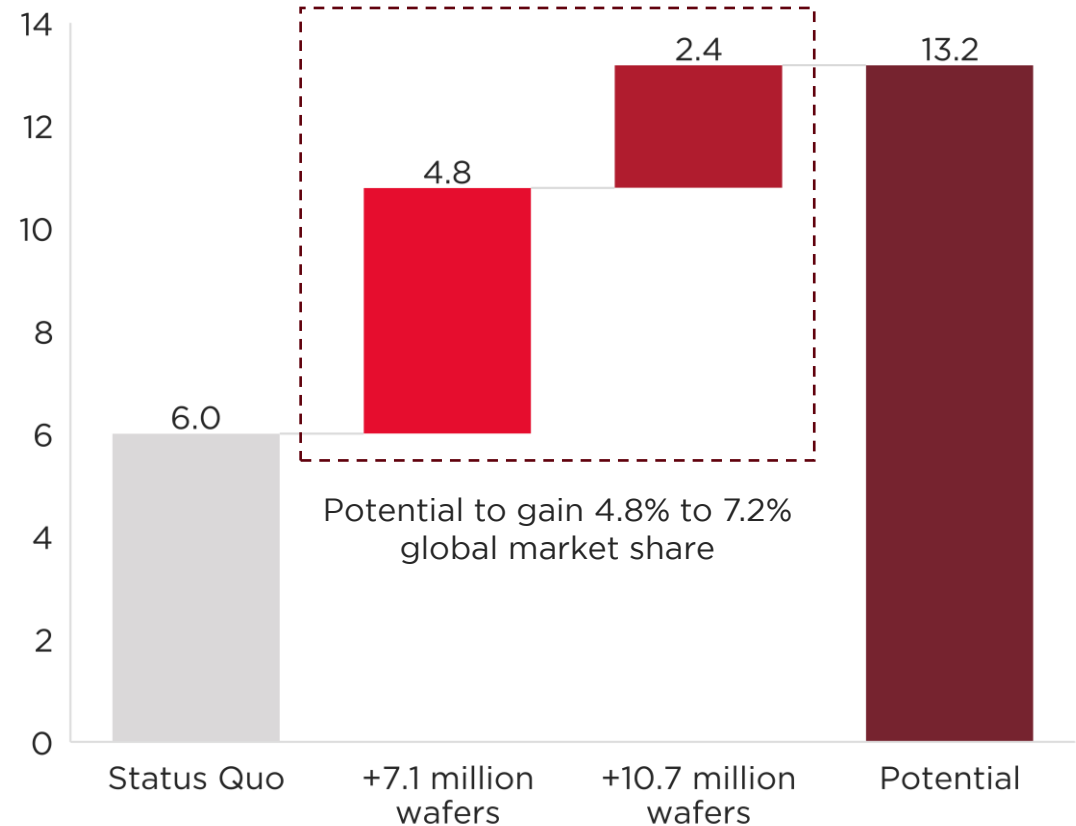
NUMBER OF WAFERS



- New wafer capacity depends on total production costs
- Inflation pushing costs to the high-end
- Leading manufacturers report >20% cost inflation in 2023

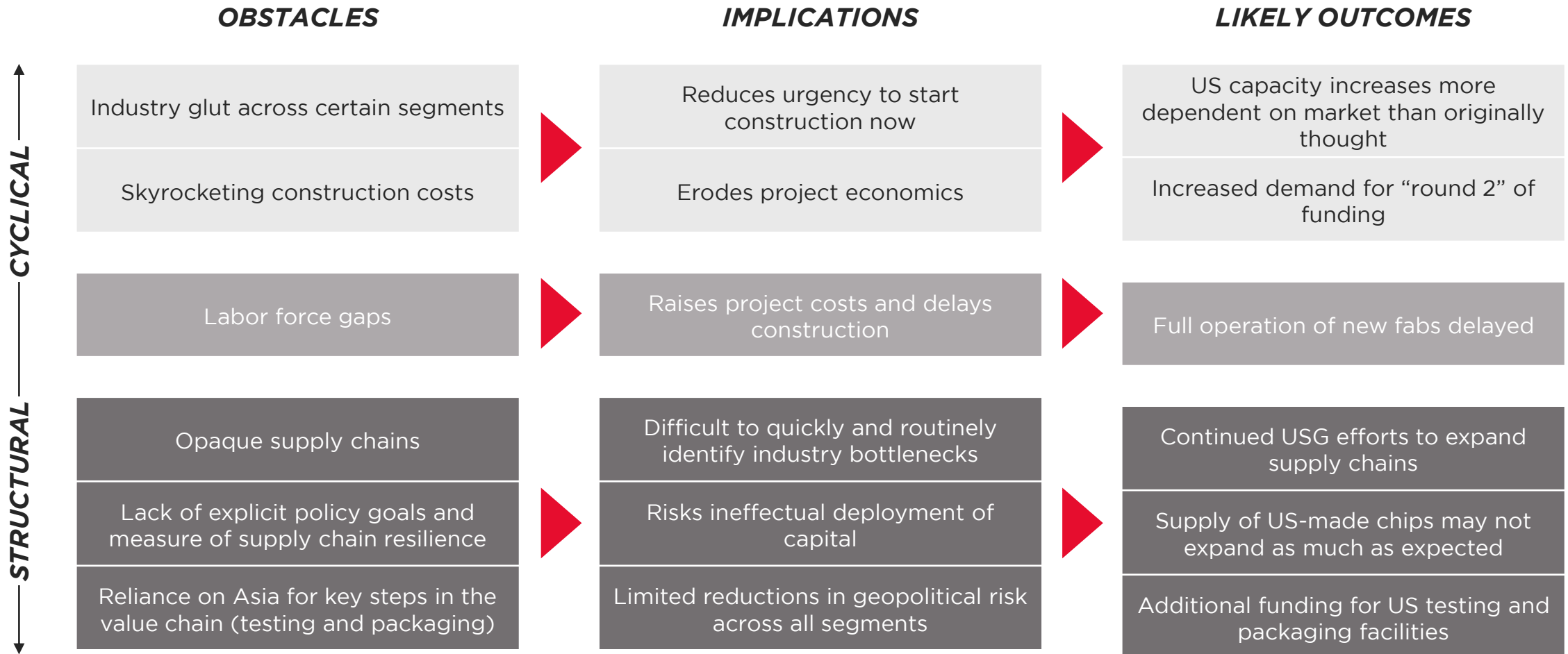
## POTENTIAL US WAFER MARKET SHARE BY 2030

% OF TOTAL GLOBAL CAPACITY



# However, major obstacles put policy objectives at risk

CHIPS criticized for being a spending package without a clear strategy



## **SECTION II**

# **Inflation Reduction Act**

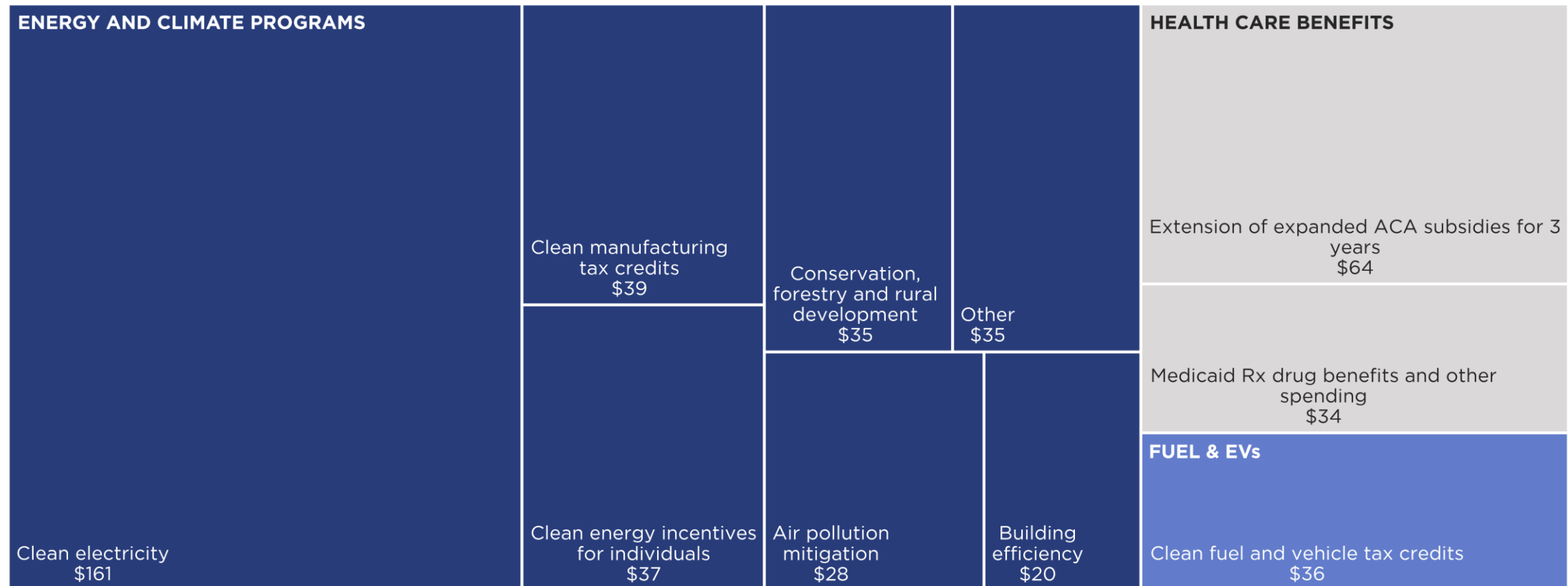
# IRA: Largest climate investment in US history

\$391 billion in energy and climate programs over ten years

## INFLATION REDUCTION ACT TEN-YEAR BUDGET

Total Spending: \$489 Billion

(Not shown: \$276 bn to reduce the federal deficit, and Savings of \$765 billion from corporate taxes and Medicare/aid savings)



Source: The New York Times, Committee for a Responsible Federal Budget, whitehouse.gov, Onyx

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# IRA policy objectives focus on energy transition

Should result in reduced emissions and more resilient supply chains

## IRA POLICY OBJECTIVES

### 1. Reduce GHG Emissions

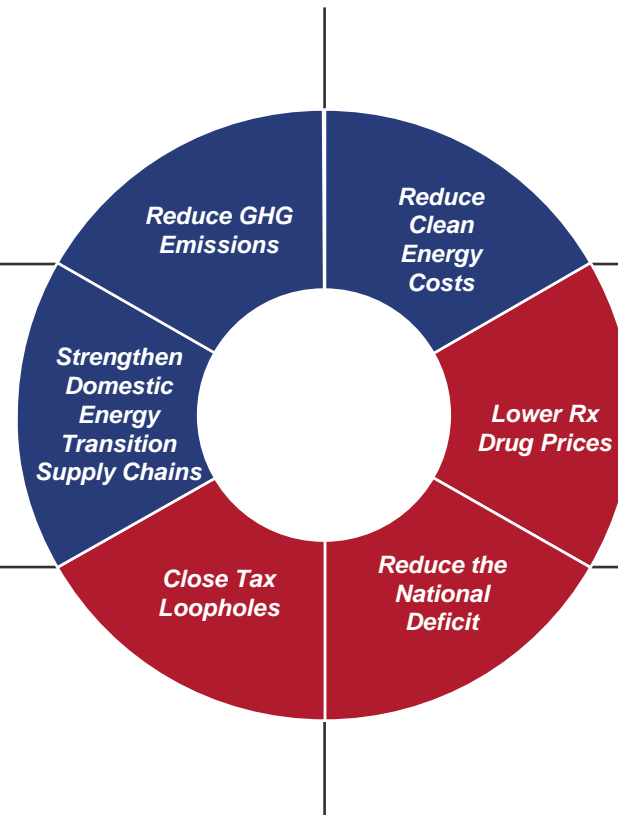
- Cut US emissions by 40% by 2030 compared to 2005 baseline
- Accomplished through clean electricity generation and ramp-up of EV adoption rate
- Pre-IRA policies would have cut emissions by 27%, and President Biden's goal was to cut emissions by 50%

### 2. Strengthen Domestic Energy Transition Supply Chains

- Re-/Near-shore EV, EV batteries, and energy storage manufacturing to North America
- De-risk investment in battery supply and reduce reliance on China

### Close Tax Loopholes

- Estimated \$160 billion in taxes evaded by top 1% of earners
- 15% tax on all companies that make more than \$1 bn/year
- 1% tax on all corporate stock buybacks
- Estimated \$124 billion in IRS revenue over 10 years



### 3. Reduce Clean Energy Costs

- Electric vehicle tax credits (up to \$7,500 for new, \$4,000 for used)
- \$14,000 for energy-efficient home appliances
- 30% tax credits for new solar panel installations

### Lower Rx Drug Prices

- IRA allows Medicare to negotiate with drug manufacturers for lower prices
- Thought to reduce Rx prices for 5-7 million Medicare beneficiaries
- Out-of-pocket Rx costs capped at \$2,000
- Insulin costs for Medicare capped at \$35/month
- Expected to save the government \$250 bn over ten years

### Reduce the National Deficit

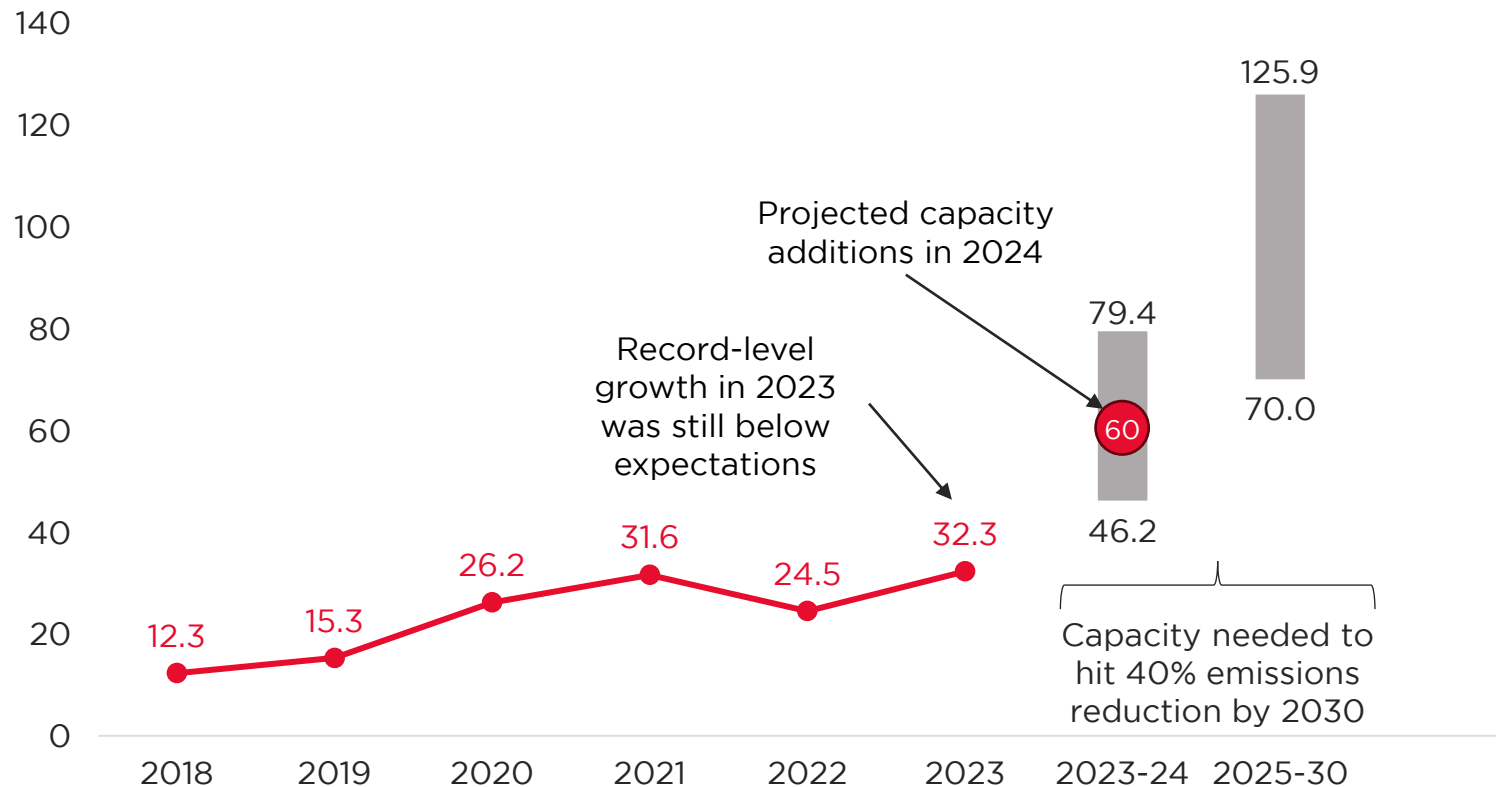
- Net difference between savings and spending programs will be used to reduce the national deficit

# 1. Clean power investment is rising, but still falling short of target

New capacity will catch-up in 2024 if construction stays on schedule

## ANNUAL US CLEAN ELECTRICITY CAPACITY ADDITIONS AND NEEDS TO HIT CLIMATE TARGETS

GW NET SUMMER CAPACITY



### KEY POINTS

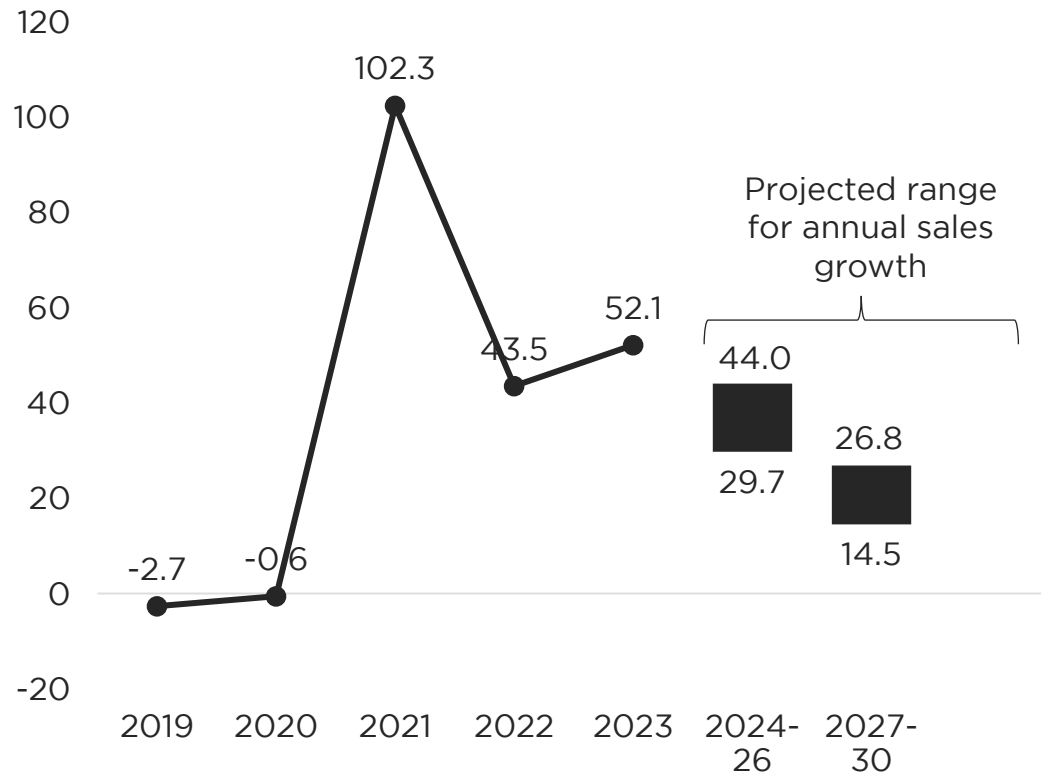
- Capacity needed to hit climate targets is uncertain, depends on assumptions and models used
- 2023 new capacity was 13.9 to 47.1 GW below needed levels
- 2024 capacity additions are on target to keep up with the minimum requirement (2024 target plus 2023 shortfall)
- New capacity additions need to increase at least another 10 GW/year by 2025

## 2. EV sales on track despite IRA's stricter subsidies

IRA expected to have strong positive impact on EV market share by 2030

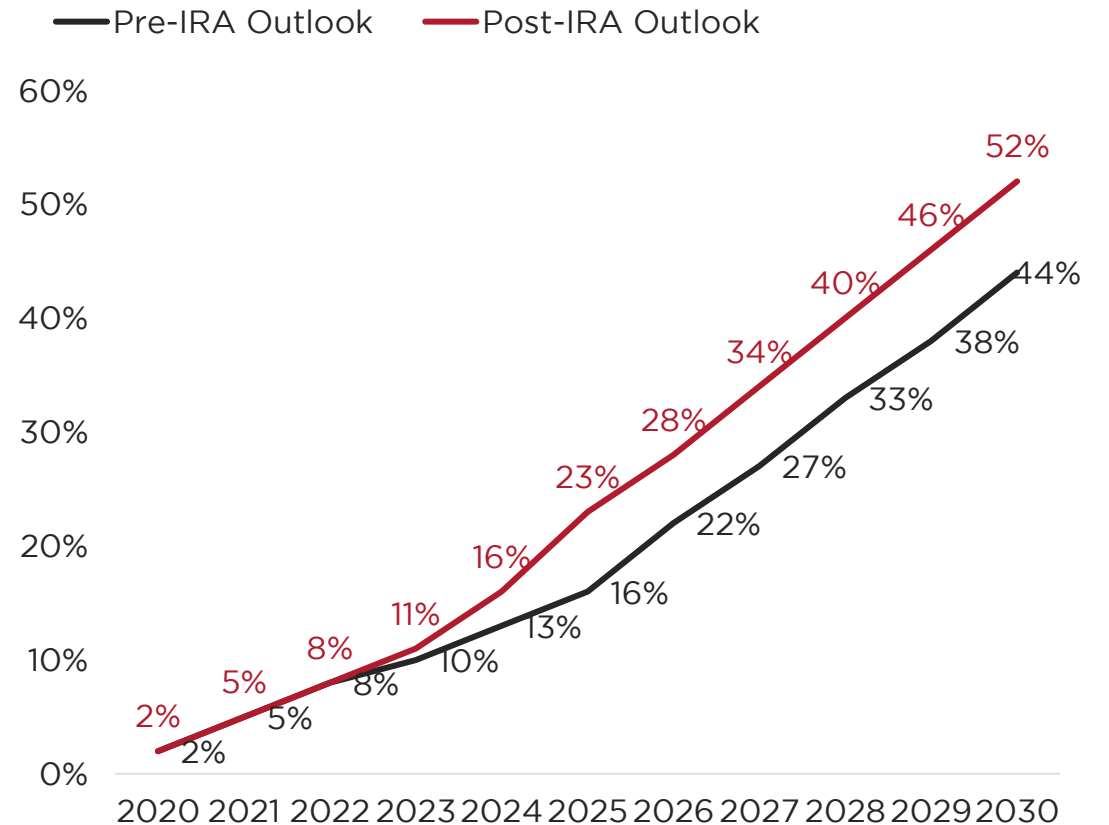
### ANNUAL GROWTH RATE IN ZEV SALES

Actual sales (based on registrations) vs. 2023 projection range from Energy Innovation, REPEAT Project, and Rhodium Group



### IRA WILL DRIVE HIGHER EV PENETRATION

% SHARE OF US PASSENGER VEHICLE SALES



## 2. US “Battery Belt” is taking shape thanks to IRA

US EV industry will mature slowly, but foundation is being laid

### ***Battery funding to peak in 2024***

- Upcoming projects are concentrated in a newly forming “battery belt” across many former industrial states in the Midwest
- Project approval and construction will take time, job creation in key swing states unlikely before November election

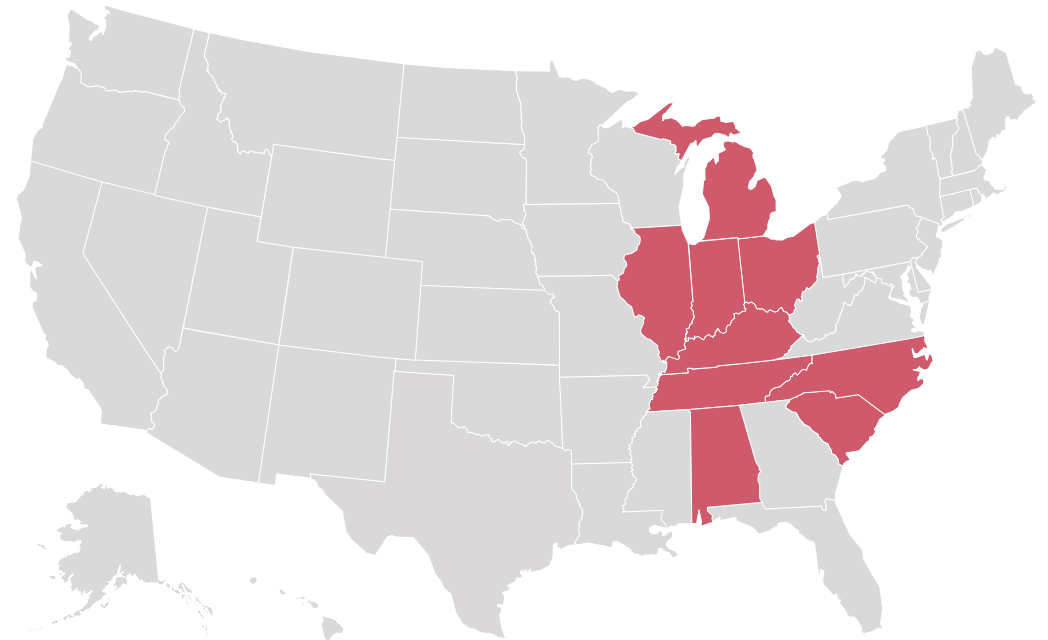
### ***Less EV growth than hoped***

- US automakers remain optimistic that they can meet IRA sourcing requirements
- Consumers can receive credits as instant rebates versus tax credits the following year

### ***Other countries turn to industrial policy***

- Global players including allied EU countries turn to their own industrial policy packages to bolster domestic industry

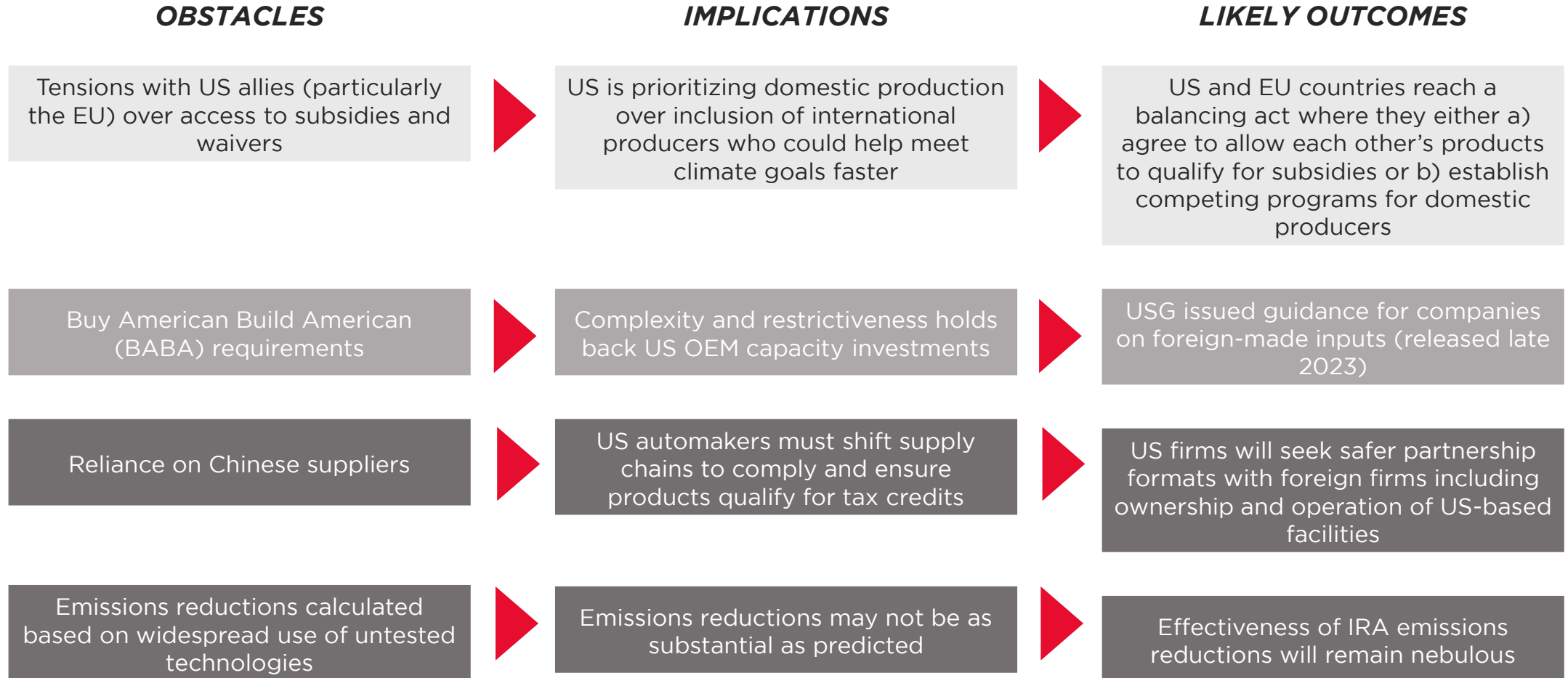
***INVESTMENT IN DOMESTIC BATTERY PRODUCTION HAS CREATED A NEW “BATTERY BELT” IN THE UNITED STATES***





# Obstacles stand in the way of more rapid implementation

Diversifying supply chains and tech innovation remain key challenges



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